Mr. Russell I. Thackrey, Executive Secretary Association of Land-Grant Colleges & Universities 1785 Massachusetts Avenue, N. W. Washington, D. C.

Dear Mr. Thackrey:

Delegates from North Carolina State College for the annual convention of the Association of Land-Grant Colleges and Universities are as follows:

D. W. Colvard, Dean of Agriculture

- John W. Shirley, Dean, School of General Studies

- J. H. Lampe, Dean of Engineering

D. B. Anderson, Associate Dean of Graduate School Dr. Katherine Roberts, Dean of Home Economics (Woman's College, University of North Carolina Greensboro, North Carolina)

N. W. Conner, Director of Engineering Research R. L. Lovorn, Director of Agricultural Research Victor A. Rice, Director of Instruction, School of Agriculture

D. S. Wesver, Director of Agricultural Extension Service

Miss Rath Current, State Home Demonstration Leader E. W. Ruggles, Director of General Extension

Additional members of our staff may attend the convention but all entitled to be official delegates are listed below.

I believe you have a record of the death of Chancellor Emeritus Harrelson which occurred March 12, 1955.

Sincerely yours,

Carey H. Bostian

CHB:H cc: Dr. James H. Purks - WE Colwell - H. A. Stewark

Office of the Executive Secretary 1785 Massachusetts Avenue, N. W. Washington 6, D. C.

December 14, 1955

To: Members of the Senate of the Association.

Subject: Major Actions of the Senate at the 69th Annual Convention of the Association, East Lansing, Michigan, November 14-17, 1955

- Notes: (1) Three copies of this summary are enclosed to institutional heads. It is requested that they arrange for further circulation within the institution to those who are eligible to be delegates to the Association convention. (These include the Deans or heads of work in Agriculture, Arts, Engineering, General Extension, Graduate Work, Home Economics, and Veterinary Medicine, and heads of extension and research in Agriculture, Engineering, and Home Economics.)
 - (2) This report, and certain Senate committee reports circulated separately, include major policy positions taken by the Association on several important matters. It is suggested that at least one copy be kept for reference file. This document and the report of the Special Committee on Federal Legislation (to be circulated) will between them include nearly all such policy positions.
 - (3) Some committee reports are included in full below. Those not included and to be circulated are so marked. Copies of others may be had from this office. All such reports, and other actions omitted from this report for brevity, will be published in the annual Proceedings.
 - (4) By-laws of the Association require that major actions of the Executive Committee be reported to all members after each meeting. All major actions of the Executive Committee during the convention were reported to and acted on by the Senate, except for the following:
 - (a) Continued Reservation of Educational Television Channels: At a meeting on November 17, the Executive Committee considered information furnished by wire by the Joint Committee on Educational Television, and took the following actions:

Voted: To record the strong support of the Association for continuance by the Federal Communications Commission of a table of allocations including specific channel reservations for educational television stations.

- (b) Joint Meeting of Executive Committees. In view of repeated expressions by each Association involved of the importance of cooperation on common problems, the Executive Committee voted to invite the Executive Committees of the National Association of State Universities and the State Universities Association to meet with it annually during January of each year, for discussion of important problems common to members of the three groups.
- (c) The Executive Committee also voted to invite representatives of the U. S. Office of Education to meet with an <u>ad hoc</u> committee representing the Association, to discuss possible improvement of the annual <u>Statistics of Land-Grant Colleges and Universities</u> issued by that office.

Senate Actions

- 1. Actions of the Executive Committee Since 1954 Convention. These actions, of which all members were advised following each Executive Committee meeting, were APPROVED.
- 2. Annual Reports of the Executive Secretary-Treasurer. Report of the Secretary was received for information. Report of financial status was distributed and summarized orally. It included an estimate that current (1955) fiscal year operations would result in a surplus of about \$5,400, as contrasted to a deficit in the past two years. Addition of 16 new Land-Grant members to the Association during the past year was reported, with the information that the remaining non-member Land-Grant institution would join the Association as of January 1, 1956.
- 3. 1956 Budget. The 1956 budget of the Association as approved involved a total of \$44,420, with estimated receipts of the same amount. The budget as presented by the Executive Secretary was modified by action of the Executive Committee and Senate, to provide for a \$1,000 increase in the salary of the Secretary, with corresponding increase in the retirement item, and reduction in the reserve and contingent item.
- 4. Rate of Dues, 1956. Adopted as follows: "That the dues of the Association for the calendar and fiscal year 1956 be as follows: (1) For Land-Grant institutions the rate of dues to be \$700 per State for States having one member Land-Grant institutions; \$1,000 per State for States having two member Land-Grant institutions; and \$1,200 per State for States having three member Land-Grant institutions; the amount paid by each such member with the states having more than one such member to be decided by agreement between the heads of the institutions involved.
- "(2) For State Universities which are not Land-Grant institutions, the rate of dues to be \$500 per member institution." (Note: The term State includes Alaska, Hawaii, and the Commonwealth of Puerto Rico.)
- 5. Committee on Survey of Land-Grant Institutions. President A. N. Jorgensen of Connecticut, Chairman, reported that after several discussions, officials of the Fund for Advancement of Education had declined to finance the proposed survey, though expressing interest in a more limited approach dealing strictly with improvement of

teaching. Subsequently officials of the Ford Foundation were approached, have expressed an interest, and discussions are continuing. He indicated that copies of the survey proposal, as approved by the Senate last year, will be sent soon to new members of the Senate and the Association.

- 6. Senate Standing Committee on Information. Chairman Wallace Moreland of Rutgers reported on behalf of an ad hoc committee named by the President of the Association with the approval of the Executive Committee, to present a plan for the work of a permanent committee on information about the work of the Land-Grant institutions. The report was approved and appointment of the standing committee authorized. (Report to be circulated).
- 7. Senate Committee on Radio and Television. The report of the committee, summarizing recent developments and problems, was presented by its Chairman, President Hilton of Iowa, and was approved. (To be circulated).
- 8. Report of Delegate, Joint Council on Educational Television. The report, including a summary of activities of the Joint Council during the past years, and two specific recommendations, was approved, after presentation by James H. Denison of Michigan, Association representative on the Joint Council. Recommendations were:
 - (a) That the Association continue its partnership with other educational organizations by participating in the Joint Council on Educational Television.
- (b) That the Association express officially to the Fund for Adult Education its sincere appreciation for the financial support given to the educational television movement in a critical period. (To be circulated).
- 9. Senate Committee on Irrigated Agriculture and Water Resources. President G. D. Humphrey of Wyoming, Chairman, presented the report of this committee under eight headings. The report was approved with the exception of the portion appearing under heading III, Water Resources Evaluation; and IV, River Basin Planning. These items were referred back to the Committee preparing the report, with the request that it make a further recommendation to the January meeting of the Executive Committee, in the light of developments in the interim. The name of the committee was changed to: Committee on Water Resources. (Report to be circulated following January meeting of Executive Committee).
 - 10. Discharge of Committee on Relationships With National Association of State Universities. Report approved after presentation by its Chairman, President Woodward of Rhode Island, and is as follows:

This committee was created in 1949 to serve jointly with a committee of the National Association of State Universities, to explore the possibilities of effecting a merger of the two associations, and if found desirable and feasible, to prepare a plan for such merger The proposal had been initiated by the National Association of State Universities, and had been before the two associations in an informal way for a number of years.

In 1952, the Senate of this association approved the plan for a merger, and opened the way by amending the constitution to admit non-Land-Grant state universities to membership and proposing further a change in name to represent the combination of the two Associations.

Subsequently, however, the National Association of State Universities declined the proposed plan, recommending instead a program of cooperation and collaboration, which in some degree is already in effect. Accordingly, the committee recommends the following:

- (1) That this association continue to cooperate as feasible with the National Association of State Universities on matters of common interest.
- (2) That in order to promote still closer relations, the Senate of this Association invite the executive committees of the National Association of State Universities and the State Universities Association be invited to meet with the Executive Committee of this association at its January meeting each year.
 - (3) That the name of this association be changed by amendment of the constitution as proposed in a separate report.
 - (4) That this committee be dissolved.

M. T. Harrington, Texas;
J. A. McCain, Kansas;
Carl P. Woodward, Rhode Island, Chairman

11. Constitutional Amendment, Change of Name of the Association. The following amendment to the Constitution of the Association was adopted by roll call vote as required, 59 votes being cast in the affirmative and 11 in the negative. (A two-thirds vote is required for adoption). Notice of the amendment was duly given at the 1954 convention by its mover, President Woodward of Rhode Island. Prior to adoption, certain changes were made on recommendation of the Executive Committee and by vote of the Senate, under the procedure stated in the Constitution. The brief history of the amendment and statement distributed to members of the Senate at the time of the action, with the recommendation of the Executive Committee, is enclosed. The amendment as adopted:

"That Article I of the Constitution of the Association (Name) be amended to read 'This Association shall be called the American Association of Land-Grant Colleges and State Universities.'

"That Article II of the Constitution of the Association (Object) shall be amended to read:

'The object of this Association shall be to institute such programs and activities as may more fully effectuate by constant improvement the manifold activities in the fields of resident teaching, research, and extension, such as have been and may be assigned by Federal and State laws as the proper functions of Land-Grant Colleges and State Universities.

'The object may be accomplished:

'By cooperation and unity of effort among and by the member institutions.

'By the maintenance of proper and legal relationships between the member institutions and the Federal government as well as with other organizations and groups and agencies supported by public or private funds.

'By appropriate action on proposed or actual Federal legislation affecting the purposes and effectuality of the several Land-Grant Colleges and State Universities.'"

Note: In each case the proposed changes are the insertion or addition of the underlined words, excepting item "2" under "Object", in which the proposal is to substitute "Member" for "Land-Grant".

During discussion of the above amendment, proposals were made by President Van Leer of the Georgia Institute of Technology for a clarification of that institution's position in the Association; and by President Hannah of Michigan for closer cooperation with Canadian institutions of higher learning having similar problems and objectives. Both were referred to the Executive Committee for recommendation, and subsequent Senate action appears below (items 24 and 28).

12. Federal aid for General Extension Work. A report and recommendations prepared by the Council on General Extension was presented by President Woodward of Rhode Island, as Chairman of the Special Committee on Federal Legislation. President Woodward also reported briefly on work of an ad hoc committee, of which he is chairman, which was requested to ascertain the views of national labor leaders on this subject.

WOTED: That the report of the Council on General Extension be accepted, involving (1) Endorsement in principle of legislation for Federal aid for general extension work, with the understanding that a specific draft of a legislative proposal will be presented to the Executive Committee for further discussion and action prior to its introduction. (2) Continuance of efforts to secure the support and cooperation of the State Universities Association for this legislation, and (3) exploration of the attitudes of national labor leaders toward the proposed legislation, particularly with reference to the timing of its introduction. (Report to be circulated).

- 13. National Project in Agricultural Communications. A brief oral report was presented by President Fred S. Hultz of North Dakota, representative of the Senate on the Board of this project.
- 14. National 4-H Club Foundation. A report prepared by Miss Norma Brumbaugh, Executive Committee member of the Board of Trustees, was circulated. Debt on the National 4-H Center has been paid off.
- 15. Joint Committee on Training for Government Service (With U. S. Department of Agriculture). The report was received and distributed for information of the Senate.
- 16. Senate Committee on Pre-Service and Graduate Training for Extension Workers. The report was received for information of the Senate.

17. Poll on Future Policy on Association Convention Site. After informal discussion of future policy as to convention sites for the Association after 1958, it was voted to request the Executive Committee to conduct a mail poll of the Senate on this subject.

This poll to include the following choices, and such others as the Executive Committee may wish to include in view of suggestions made from the floor of the Senate: (1) Follow the present practice of meeting every other year in Washington, with alternate-year meetings in other cities selected by the Executive Committee; (2) Meet each year in Washington; (3) Meet each year in Chicago; (4) Alternate between Washington and Chicago.

- 18. Committee on Veterans' Affairs. The report, including recommendations, was adopted as prepared for presentation by President Carl W. Borgmann of Vermont, chairman. Recommendations adopted are:
- (1) That the Association maintain its position in favor of the basic principles embodied in Public Law 550 (Korean GI Bill).
- (2) That the Association favor the extension of educational entitlement to persons entering the Armed Forces since January 31, 1955.
- (3) That the Association not oppose proposals to reduce the accumulation of eligibility from 1 1-2 to 1 day, per day of service, for those entering service since January 31, 1955.
- (4) That the Executive Committee be asked to keep aware of proposals to increase the amount of benefits under Public Law 550.
- 19. Faculty Salary Surveys. The Chairman of the Executive Committee, President Hovde, noted that following suggestions by two member institutions for an Association-wide faculty salary survey, the Executive Committee had arranged with the officers of the Council of Presidents for discussion by President Theophilus of University of Idaho of such a survey conducted by Idaho for a number of cooperating institutions. The Executive Committee recommended that in view of the fact that this survey is open to any institutions which wish to participate, and that others are also conducted by various cooperating institutions, the Association not sponsor an Association-wide survey at this time. Recommendation approved.
- 20. Joint Committee on Memoranda of Understanding With U. S. Department of Agriculture. A report prepared by Dean J. E. Carrigan of Vermont, co-chairman, was circulated. It noted that both the Association and the Department of Agriculture had approved a revised form of the 1914 Memorandum of Understanding governing Cooperative Extension Work, and that a substantial majority of member institutions had executed this revised memorandum. Further, that the memorandum provides a procedure for handling supplementary memoranda or similar documents, and for periodic review. Recommended (with the concurrence of U.S.D.A. members):
 - (1) That the Joint Committee be discharged; and
 - (2) That initiation, periodic review and revision of supplementary

memoranda and other similar documents be handled in accordance with procedure provided for in item IV of the revised (general) Memorandum.

Voted: To approve the recommendations and discharge the committee, with great appreciation for its work.

- 21. Memorial to Liberty Hyde Bailey, Past President of the Association. A memorial tribute was presented by Provost S. S. Atwood of Cornell University. WOTED: That the memorial be spread on the minutes of the Senate, and transmitted to appropriate members of Dr. Bailey's family.
- 22. Re-employment of the Executive Secretary. Voted: To approve the action of the Executive Committee in re-employing Russell I. Thackrey as Executive Secretary-Treasurer of the Association.
- 23. Support of Present College Housing Loan Program. President Howde reported on behalf of the Executive Committee, that this committee had taken note of the request made before the Council of Presidents by Commissioner Hazeltine of the Community Facilities Administration, Housing and Home Finance Agency, that the Association support a revision of College Housing Loan legislation to increase the interest rate to assure a greater flow of private capital into the program. The Executive Committee recommended that, in view of the fact that the legislation was enacted only a few months ago with the support of the Association, and has hardly had an opportunity to be tested, the Association for the present reaffirm its support of the law as it now stands. Recommendation approved.
- 24. Statement as to Membership of Georgia Institute of Technology in the Association. The following statement, prepared by the Executive Committee, was approved by the Senate:
 - WHEREAS the Georgia Institute of Technology, an integral part of the State University System of Georgia, is the principal institution of that system offering collegiate instruction in engineering; and
 - WHEREAS the Georgia Institute of Technology operates the Engineering Experiment Station of the State of Georgia, and conducts extension work in engineering; and
 - WHEREAS the Georgia Institute of Technology became a member of this association in the year 1930 and subsequently has maintained active membership, paying the requisite dues and fully participating in activities of the association;
 - THEREFORE BE IT RESOLVED that the Senate of the American Association of Land-Grant Colleges and State Universities reaffirms the previous recognition of the Georgia Institute of Technology as a full member of this association, with all the rights, privileges, and obligations thereto.

25. Committee on National Defense. Voted to approve the following report and recommendations after presentation by President C. C. French of Washington, Chairman of the committee:

The National Defense Committee, without explicitly reviewing standing positions of the association on a number of unsolved problems, recommends to the Senate at this time that the association direct its attention especially to the support of the following items:

- 1. The Assistant Secretary of Defense advised the Chairman of your committee by letter dated 26 August, 1955, that the Department has requested the inclusion in its budget of funds to provide for the construction of ROTC facilities at educational institutions. The association should continue to press vigorously for favorable action on this matter in support of the Secretary's recommendations.
- 2. The Air Force has tested for two years in selected institutions the feasibility of relieving the institutions of responsibility for ROTC property and with apparent satisfactory results. The association should continue to urge the army to adopt similar procedures.

The committee feels that emphasis upon quotas, selective admission and other restrictions on entrance into the basic ROTC program leads unavoidably to an over-emphasis on officer production and that this in turn minimizes and disadvantages the educational attributes of the basic program. Traditional supporters of ROTC have consistently held that basic ROTC programs are valuable in training for good citizenship and in the development of and understanding of the defense needs of the country.

The committee therefore believes that the association, through its ROTC advisory representatives, should press for a clarification of official attitudes on the role of the ROTC as an educational program as well as a producer of officers for the armed services.

- 26. Brigadier General P. F. Lindeman, Executive for Reserve and R.O.T.C. Affairs, Department of the Army, appeared before the Senate at its invitation to discuss the new Armed Forces Reserve Act, followed by questions on R. O. T. C. problems with special reference to proposed R. O. T. C. facilities legislation.
- 27. President Arthur S. Adams, American Council on Education, (a Past President of this Association) called attention of the Senate to the R.O.T.C. facilities questionnaire and requested cooperation.
- 28. Invitation to Conference of Canadian Universities to be Represented at 1956 Annual Convention of the Association.

Voted: That the Senate approve action by the officers of the Association to invite the President and Secretary of the Conference of Canadian Universities to attend the 1956 annual meeting of the Association as special delegates; and further, to invite the Conference to name one special delegate to attend the meetings of each of the Divisions and Councils of this Association in 1956. (It was noted that the purpose of this invitation is a friendly exchange between institutions which have

many problems in common).

- 29. National Agricultural Extension Center for Advanced Study. Vice-President D. B. Varner of Michigan reported for a special subcommittee (which now constitutes the Advisory Board) on the establishment of the above Center. Under authorization given by the Senate in 1954, and after consultation with the Executive Committee, this committee received from the W. K. Kellogg Foundation approval and earmarking of \$1,206,000 for financing this project over a 7-year period. It subsequently invited all Land-Grant institutions interested in becoming the host institution to indicate their interest, and selected University of Wisconsin. Dr. Robert C. Clark has been named Director of the Center. Report accepted with appreciation.
- 30. Status of Office of Experiment Stations, U.S. Department of Agriculture. Dean H. Macy of Minnesota presented on behalf of the Division of Agriculture a report on developments with respect to the above subject during the past year. This report recommended that the Association reaffirm, for the record, its position taken a year ago, namely that the unit in the Department of Agriculture dealing with Land-Grant agricultural experiment stations should report directly to the Assistant Secretary for Federal-States relations. No further action was suggested at this time. Report adopted.
- 31. Joint Committee of Business Officers (With the National Association of State Universities). Dr. L. R. Lunden of Minnesota, Chairman, reported for this committee, under the following headings, action on each of which was taken separately:
- (1) Old Age and Survivors Insurance Questionnaire. At the request of the Executive Committee, the Joint Committee developed a detailed questionnaire on problems of and progress in Old Age and Survivors Insurance coverage under the 195% areadments to the Social Security Act, which Dr. Lunden described in general terms. Voted: To request the Joint Committee to expedite preparation of the questionnaire and send it out as soon as possible through the Washington offices of the two Associations involved, and that every member institution be urged to give full and prompt cooperation and response, to the end that those currently faced with problems in this connection may have the benefit of the experience of others.
- (2) Federal Scholarship Proposals. Chairman Lunden reported that his committee had obtained copies of all Federal scholarship and related legislation now pending in Congress, and analyzed their major provisions, placing this analysis on charts. Points covered included purposes of the legislation, administrative provisions, financial provisions including loan provisions, and impact on enrolments. Dr. Lunden offered the following observations and recommendations on behalf of his committee:
 - (a) Purpose of Federal Scholarship Legislation. Recommended that the Committee take steps to develop a statement of basic philosophy and purpose as to the attitude of the Association toward such legislation. He pointed out that many different objectives of national interest were stated in legislation now pending.
 - (b) Administrative Responsibility. The committee noted first that some of the proposed bills are silent or sketchy on the subject of administrative responsibility to be placed on the college or university, leaving them open to the conclusion that this will be fixed by Federal regulation. Second, that while some bills apparently place all responsibility for dealing with

the student in regard to his scholarship in some agency of government, many also contain one or more requirements such as: that the institution certify as to enrolment, attendance, grades, educational objectives; administer the collection from the government agency of tuition, fees; in some instances administer subsistence allowances, and be responsible for supplying books or equipment. The committee noted that all these special services, not provided for the regular student, are costly, and stated its belief that the institution should be reimbursed fully for all incremental costs incurred in administration of any scholarship or loan program.

- (c) Methods of Financing. The Joint Committee took note of the many patterns of financing proposed, and urged the Executive Committee to give due consideration in formulation of Association policy to the level and form of support of scholarship students, and the effect of this. It noted that the level and form of support might influence students in the direction of high or low tuition fee institutions; might result in low-fee institutions having to absorb a much higher portion of the cost of education as compared to high-fee institutions, and the like.
- (d) <u>Numbers of Students</u>. The committee noted that the numbers of students to be financed by different proposed programs varies widely, and that some would involve substantial increases in numbers of students attending colleges and universities. It felt that if a Federal scholarship program increases enrolments substantially over the numbers anticipated without such a program, it is entirely appropriate for the Federal government to assist in financing the cost of necessary added classroom teaching and laboratory facilities.
- (e) Loans. The committee noted that some proposals provide for Federal loans rather than or in addition to scholarships. On the basis of the experience of all institutions represented by members of the committee, the the committee expressed the belief that the situation in public educational institutions at this time would not warrant support of legislation to provide for a Federal loan program, in view of the unused loan resources now available.
- Voted: (1) That this portion of the report be received by the Senate and its recommendations referred to the Executive Committee for further consideration and action, particularly with reference to working out a set of policies and principles which would be used by the Special Committee on Federal Legislation as a guide in dealing with this imepnding problem.
- (2) That the Joint Committee of Business Officers, and particularly its Chairman, Dr. Lunden, be thanked and commended for their excellent work since the committee was established. It was noted that, on its own recommendation, the committee is to be reconstituted and placed on a rotation-membership basis during the coming year, its present personnel having been requested to continue to serve until this is done.
- (3) That Dr. Lunden be requested to furnish to the Executive Secretary sufficient copies of the analysis of pending scholarship legislation for distribution to the circular letter mailing list of the Association.

- 32. Committee on Foreign Technical Cooperation. The report as presented by President John A. Hannah of Michigan, Chairman, was approved, with specific attention to items 9 and 10, which are as follows:
- (9) The Committee wishes to reaffirm its belief in the general philosophy of the foreign technical assistance program and to express the interest and willingness of Land-Grant Colleges and Universities generally to participate effectively in the program. It feels considerable progress has been made in conducting programs of technical cooperation by institutional contracts.
- (10) There has been a growing concern among participating institutions over difficulties encountered in administration and operation of contracts, and it is recommended that these problems be brought to the attention of the Committee on Institutional Projects Abroad of the American Council on Education, and the proper officials of the International Cooperation Administration. It is further recommended that the Senate Committee on Foreign Technical Cooperation be authorized to represent the Association in following-up on these matters with the International Cooperation Administration. (Report to be circulated).
- 33. Special Committee on Federal Legislation. The report was presented by the Chairman, President Carl R. Woodward of Rhode Island, and was approved. Specific recommendations not previously acted on as part of the reports of other committees of the Senate, were approved as follows:
 - (1) With respect to the recommendations of the Commission on Intergovernmental Relations:
 - (a) That the Association oppose the diversion of Federal resident teaching funds for Land-Grant institutions to any other purpose; and favor the continuance of use of these funds for the general purposes for which the Land-Grant Colleges and Universities were established.
 - (b) That since grant-in-aid legislation for agricultural research and extension work has recently been revised and consolidated after extensive review by the Association in cooperation with the U.S. Department of Agriculture, the Association oppose further changes in such legislation at the present time, and until there is a demonstrated need and desire for such changes. It notes that the present formulas for distribution of research and extension funds, although based on population factors, do reflect to a greater extent than the Commission may have realized, differences in State fiscal capacity.
 - (c) That the Association oppose any change in the present method of transmitting grant-in-aid funds for resident teaching, research, and extension work to the institutions entitled by law to receive them.
 - (2) Scholarship and Loan Proposals: Federal Degree-Granting Academies.
 - Voted: (1). That the Association oppose the establishment of

of additional Federal degree-granting educational institutions.

- (2) That the Executive Committee be requested to take steps to ascertain the opinion of the membership on an Association policy in the area of Federal scholarship legislation. (See also item 31 above). (Complete report of the legislative committee will be circulated).
- 34. Division of Veterinary Medicine -- Resolution on Meat Inspection. Dr. A. L. Bortree of Pennsylvania presented on behalf of the Division of Veterinary Medicine a resolution opposing the recommendations made by a Task Force of the Commission on Government Organization (Hoover Commission) as to Federal meat inspection services. Voted: That the resolution be changed to substitute the name of the Division of Veterinary Medicine of the Association, for that of the Association, wherever it appears in the resolution, and that with this changed the Division be authorized to communicate the resolution to appropriate officials of the Legislative and Executive branches of the Federal government.

35. Future Convention Dates:

1956: November 12-15, Washington and Willard Hotels, Washington, D.C.

1957: November 11-14, Denver, Colorado.

1958: November 10-13, Hotel Statler, Washington, D. C.

1959: November 9-12, site not selected.

36. Report of Nominating Committee. The report of the Nominating Committee, of which President F. L. Hovde of Indiana was chairman, was unanimously adopted. It included the election of President Irvin Stewart of West Virginia University as President of the Association for 1956; of President C. C. French of State College of Washington for a 3-year term to replace Chancellor M. T. Harrington of Texas, whose term expires; of President E. B. Evans of Prairie View Agricultural and Mechanical College, Texas, to fill the one-year unexpired term of President Stewart. With elections by the Divisions, and holdover terms, the 1955 composition of the Executive Committee is as follows:

Lewis Webster Jones, Rutgers University, Chairman (1956). The President of the Association, Irvin Stewart, West Virginia University, Vice-Chairman (1957)

Norma Brumbaugh, Oklahoma A.&.M. College (1957)

J. W. Burch, University of Missouri (1958)

P. A. Dodd, University of California (Los Angeles) (1958)

E. C. Easton, Rutgers University (1956)

E. B. Evans, Prairie View A.&.M. College (1956) C. C. French, State College of Washington (1958)

A. N. Jorgensen, University of Connecticut (1957)

James A. McCain, Kansas State College (1957)

I. A. Merchant, Iowa State College (1957)

Troy H. Middleton, Louisiana State University (1956)

Sincerely,
Rundl Whachren RUSSELL I. THACKREY EXECUTIVE SECRETARY

ASSOCIATION OF LAND-GRANT COLLEGES AND UNIVERSITIES

Office of the Executive Secretary 1785 Massachusetts Avenue, N.W. Washington 6, D.C.

April 28, 1955

Circular Letter No. 15

Presidents of Member Institutions To:

Subjects:

- 1. Fulbright Proposes College Housing Amendments --Lower Interest Rate, Longer Amortization.
- 2. Armed Services Committee Approves Reserve Plan Without Draft for 6-month Program.
- 3. No Quota Limitations for Army R.O.T.C. Next Year.
- 4. House Committee Shows Interest in R.O.T.C. Facilities Bill.
- 5. Department of Agriculture Appropriation Bill -- Senate Version --- Home Economics Research Restoration.
- 6. Consolidation of Agricultural Research Legislation.
- 7. Air R.O.T.C. Flight Instruction Bill. 8. Tuition Credit Plan in Senate.
- 9. Bill for Independent U. S. Office of Education.
- 10. More On Educational Exchange Cuts.
- 11. Changes at Member Institutions.
- 12. Items of Interest.

Note: Heads of Home Economics Research and Extension Work Will Be Particularly Interested in Item 5.

Fulbright Proposes College Housing Amendments--Lower Interest Rate, Longer Amortization. Senators Fulbright of Arkansas and Sparkman of Alabama have joined to introduce S. 1744, which would rewrite the college housing loan provisions of the Housing Act of 1950 to lower the interest rate, increase the revolving fund, lengthen the amortization period, and make loans available for revenue-producing facilities other than housing.

Major specific changes proposed in present law are:

- (a) The interest rate would have a fixed legal ceiling, which would be either 2-3/4 per cent, or the long-term Federal borrowing rate plus 1/4 of 1 per cent, whichever is higher. For ease of administration, the rate would be determined annually. At present there is no legal "ceiling" on the interest rate, and it now stands at 3 1/4 per cent, which is one half-of-one per cent higher than it would be under Senator Fulbright's proposal, or under the original law prior to its amendment at the request of the Bureau of the Budget two years ago.
- (b) Another interest-saving for many institutions would be occasioned by a change in the provisions regarding sale of bonds to private firms. Present law

says that a college may not get a loan if it can get on on comparable terms from a private lender. The Housing and Home Finance agency has interpreted this to mean that if a private bond house bids within 1/4 of one per cent of the Federal rate, the college is not eligible for a Federal loan, which has made the interest rate 3.50 per cent in some cases. The Fulbright bill says the institution must show that it is unable to secure funds from other sources under terms and conditions "equally as favorable" as the Federal terms. This means at no higher than the Federal rate.

- (c) Loans could be made for up to 50 years, rather than up to 40 years, as at present.
- (d) The amount of the revolving fund authorized would be \$500 million, rather than \$300 million as at present.
- (e) Loans could be made for "other self-liquidating educational facilities" as well as housing. These are defined as (1) new structures of a self-liquidating nature suitable for use as cafeterias or dining halls, student centers or student unions, infirmaries or other impatient or outpatient health facilities, and for other essential service facilities, and (2) remodeling, alteration, or repair of existing facilities for the above uses.

Institutions which have already contracted for structures prior to passage of the bill could get loans, but not if construction had actually started.

Other general provisions of the legislation are as at present.

In an extended statement in connection with introduction of the act, Senator Fulbright reviewed the financial plight of the colleges and of students wishing to get an education. He said the Federal government could help by outright gifts, by subsidizing students, or by lending at low interest rates. He thought the latter "the least" the Federal government could do.

He said that while not all loans should be for 50 years, this period was fully defensible in many cases, and inserted a table showing that the 10-year difference in amortization time would result in a saving of \$5 per month in charges paid by the student for shelter. (Assumption was \$3,000 cost per bed, \$100 per student in maintenance and operations, 10 per cent vacancy rate, and nine-month occupancy period).

Senator Fulbright also took note of the recommendation of the Commission on Governmental Reorganization that the program should be abolished, said flatly that the Commission was wrong both in its assumptions about the origin of the program and the present need for it. He said his proposed amendments would assure the Treasury a fair return on its funds while at the same time lowering the cost to colleges and students substantially.

2. Armed Services Committee Approves Reserve Plan Without Draft for 6-Month Program. The House Armed Services committee has approved HR 5297, the revised version of the National Reserve plan, and it now goes to the House floor for action. The only major change in the bill as it came from the subcommittee which conducted the

hearings was elimination of all reference to the National Security Training Corps. The National Security Training Commission was retained as an advisory board on the welfare of young men below 19 who volunteer for six-months of training.

The really decisive action on the bill came when the committee voted against including authority for the Department of Defense to draft young men for six-months training if enough do not volunteer to fill quotas. This followed the appearance before the committee of Secretary of Defense Charles E. Wilson. Secretary Wilson first urged retention of the draft authority strongly, but when members of the committee (including Chairman Vinson) told him this would probably result in defeat of the legislation, Mr. Wilson said that lack of draft authority for the six-months part of the program would not "ruin" it. Newspaper commentators generally said that elimination of the draft provision greatly increased chances of favorable House action on the bill. Many groups which have supported the Reserve plan said they would oppose it if there was authority to draft for the six-months program, as they would regard that as the "entering wedge" for Universal Military Training. Those who do not volunteer are, of course, subject to draft for two years.

The committee voted to give the President authority to call to active duty up to 1 million ready reservists in emergency, without prior act of Congress.

Other provisions of the bill are as previously reported.

3. Army R.O.T.C. Will Have No Quota Limitations on Either Basic or Advanced Course Next Year. Department of the Army has issued its instructions on 1955-56 school year ROTC enrolments to commanding generals of the various Armies. They say flatly that "No quota limitations will be placed upon 'enrolment in the senior (basic or advanced courses) or the military schools divisions of the ROTC program."

The directive, however, places great emphasis on the necessity of maintaining "high standards for enrolment and retention of ROTC students" and says "these standards will not be relaxed in order to attain the required annual minimum of 25 commissioned graduates."

It notes that ROTC Selective Service deferment from induction "will not be granted solely because a student is enrolled in the program. Each student granted deferment or permitted to retain deferred status must demonstrate his potential capacility of becoming an effective officer."

It also states that "it is the intent of the Department of the Army to continue to commission all qualified ROTC graduates, subject to existing laws and policies

established by higher authority.'

It notes that active-duty requirements for ROTC graduates are dependent upon laws, policies, and authorized officer strength of the Army existing at the time of graduation, and states further that "it is anticipated that all qualified ROTC graduates in the foreseeable future will be commissioned and called to active duty." (Note: This should not be interpreted to mean that all will be called to active duty for two years. If the proposed National Reserve plan is adopted, the call to active duty for many ROTC graduates will be for a few months of training only, with subsequent assignment to active reserve.)

- 4. House Committee Shows Interest in R.O.T.C. Facilities Aid. In its report on HR 2107, the bill to authorize further aid for construction of Reserve and National Guard Armories, the House Armed Services committee has the following observation: "The committee made inquiry into the advisability of including the ROTC within the Reserve Facilities Act, but took no action to this end upon being advised that a study is going on in the Department of Defense at the present time for the purpose of determining the advisability of such modifying legislation. It is expected that upon conclusion of this study further consideration will be given to this matter."
- 5. Department of Agriculture Appropriation Bill--Senate Version. The Senate has approved the Department of Agriculture appropriation bill for fiscal year 1956, without change in the amounts allowed by the House for grant-in-aid funds for agricultural research and cooperative extension work, which were the full amount of the budget request. (See Circular Letter No. 12 for House figures).

The Senate, however, made several important changes in the figures and provisions of the House bill:

- (a) Funds for defraying penalty mail costs for the Cooperative Extension Service were increased by \$300,000 over the House bill, to \$1,800,000. This is still \$142,500 under the budget estimates.
- (b) Funds for Soil Conservation Service operations were increased by \$1,387,000 over the House bill, which represented a substantial increase over budget estimates. The SCS operations fund recommended by the Senate is \$4,303,800 above the budget requests of the Department of Agriculture, and \$2,431,421 above last year's appropriation, for a total of \$60 millions. Watershed and flood prevention work of SCS was left at the same figure as the House bill (which was \$2,300,000 above U.S.D.A. requests for these two items). Thus the total SCS appropriation would be some \$6,600,000 over funds requested for it by the Department of Agriculture.
- (c) U.S.D.A. Research Activities.—Home Economics Research. The Senate gave the Agricultural Research Service, U. S. Department of Agriculture, an increase of \$1,040,000 above the House figure, and \$356,000 above the budget request, for a total of \$38,040,000. It also knocked out a \$200,000 "earmarking" by the House committee for special study of the effect of acreage reductions on farm income and general economic conditions, but asked that the study be made within the funds provided. It also instructed that \$50,000 of the increase be used for the National Arboretum, and asked for a full report on the desirability of a national seed storage facility. Further, asked for special emphasis on beekeeping research, on screwworm eradication, farm electrification research, and the burrowing nematode in citrus trees. In short, the Senate rejected all requests for special "earmarking" of funds and new projects not recommended by U.S.D.A., but asked that the Department give special consideration to projects for which various groups had urged special attention.

Of the increase given U.S.D.A. research, \$40,000 was added on the floor of the House on an amendment by Senator Stennis of Mississippi, with the special notation in floor debate that (a) it was to be used for home economics research, and (b) that the intent of the amendment was not primarily expressed in the small amount

of the increase authorized, but to say that the Senate disagreed with the Department's recent elimination of various phases of home economics research and wanted it continued. The \$40,000, Senator Stennis pointed out, would be enough to allow the Department to reprint various home economics bulletins which were to be discontinued. In floor debate Senator Douglas of Illinois charged that the real reason for elimination of certain lines of home economics research and publication went back to the 1952 campaign, in which the President used a bulletin on dishwashing as an example of waste of tax funds. The general debate on this subject, which has been the focus of a considerable letter-writing campaign, is in the Congressional Record for April 26, pp. 431 and following. Senator Stennis strongly recommended that the Department set up a home economics research advisory committee, parallel to committees it has in various other fields. There are strong indications that the Senate action may result in full restoration of home economics research activities.

- (d) By a 76-5 vote, the Senate rejected an amendment by Senator Williams of Delaware to cut the advance authorization for conservation payments (old AAA program) from \$250 to \$195 millions.
- (e) The Senate also adopted an amendment, proposed by the Department of Agriculture, which would allow 5 per cent of the conservation payments fund to be used for transfer to any Federal, State, or local public agency for technical services in formulating and carrying out the program. Previously (and in the House bill) this transfer has been limited to use by Soil Conservation Service technicians. The Department pointed out that county engineers (for example) might well supply such services in certain cases. (They could also be supplied by extension workers.)
- (f) The Senate also gave the Agricultural Marketing Service \$100,000 more than the budget request, and knocked out a House provision earmarking \$1 million for a study of the price spread between farmer and consumer. The committee noted that the House had given the AMS an increase of \$650,000 and then earmarked \$1 million for a special study! It said it thought the Department should make the study within its regular funds, without earmarking, and gave the extra \$100,000 to assure this.
- 6. Consolidation of Agricultural Research Legislation. Legislation to consolidate the various acts authorizing funds for grants-in-aid for agricultural research in Land-Grant institutions has been introduced in the Senate by Senator Ellender of Louisiana, Chairman of the Committee on Agriculture and Forestry (S. 1759) and by Representative H. A. Dixon of Utah, a member of the House Committee on Agriculture (HR 5562). It is hoped that the Chairman of the House Agriculture Committee, Representative Cooley of North Carolina, will also introduce the measure soon. The legislation, which has been approved by the Bureau of the Budget, Department of Agriculture, and this Association, makes no substantial change in present legislative authority, but would substantially facilitate record-keeping and administrative procedures both in the Department of Agriculture and the agricultural experiment stations.
- 7. R.O.T.C. Flight Instruction Bill Representative Durham of North Carolina recently introduced as HR 5738 the long-talked-of legislation to provide authority for flight instruction in Air Force and Army R.O.T.C. units. The bill would authorize the Secretary of the Air Force to provide, or to contract with civilian flying or aviation schools or educational institutions to provide, such personnel, aircraft,

supplies, facilities, and instruction as are necessary for flight instruction of members of the R.O.T.C. in Army and Air Force units. The Army is included because of its growing use of its own aviation personnel for various purposes.

While the bill is primarily for the authorization of R.O.T.C. flight training, it also amends existing legislation applying to all R.O.T.C. programs, to put them under the Federal Employees Compensation Act for purposes of compensation for injury or death while in training, rather than the Servicemen's Indemnity Act under which they are presently covered. The Servicemen's Indemnity Act is in general somewhat more liberal in its provisions.

- 8. Tuition Credit Plan In Senate. Senator Wiley of Wisconsin has introduced as S. 1778 the 30 Per Cent Tuition Credit proposal, previously described in this letter and introduced in the House by several representatives. It went to the Senate Finance Committee.
- 9. Bill for Independent U. S. Office of Education. Representative Thompson of New Jersey has introduced as HR 5828 a bill to establish the U.S. Office of Education as an independent government agency under a board. The National Education Association, and various groups affiliated with it, have advocated this status (outside a cabinet department) for the U.S. Office for many years. Immediate occasion for its revival was the recent convention of the American Association of School Administrators (NEA) at which charges of political domination of the U.S. Office were made. Mr. Thompson includes in the Congressional Record (April 25) statements from the American Association, and Council of Chief State School Officers, endorsing the proposal.
- 10. More on Educational Exchange Cuts The House reduction in educational exchange fund appropriations (State Department) was deeper than reported in Circular Letter No. 14. The proposed appropriation of \$12 million dollars was a \$6 1/2 million reduction over last year, rather than a \$3 million reduction as reported. The error came because the House appropriations committee report failed to include in its summary of funds available last year, about \$3 million which was available separately last year for the German exchange program, and now is consolidated with the other appropriation requests. Last year's appropriation was \$18 1/2 millions, the budget request this year was \$22 million.
- 11. Changes at Member Institutions---Theophilus Named President at Idaho. Word has been received that Dr. Donald R. Theophilus, Acting President of the University of Idaho since the resignation of Dr. J. E. Buchanan early last summer, has been named President of the University. Dr. Theophilus took both his undergraduate and graduate work at Iowa State College, where he was an assistant in dairy industry while taking graduate work. He headed the dairy work at Western Kentucky Teachers College (1923-27) before joining the Idaho staff in 1927, as associate professor of dairy husbandry. In 1935 he was made professor and head of the department of dairy husbandry, and in 1946 Dean of Agriculture, Director of the Agricultural Experiment Station, and Director, Cooperative Extension Service. He was named Acting President when President J. E. Buchanan resigned as of July 1, 1954, to accept the Presidency of the Asphalt Institute.... Dr. James E.Adams has been named Dean of the School of Agriculture, Texas A.&.M. College, effective April 25. He succeeds Dean C. N. Shepardson, who resigned to become a member of the Board of Governors, Federal Reserve System. Dean Adams is a graduate of William Jewell College (Mo.), Purdue, and

Iowa State. He was a member of the staff at Purdue and Iowa State, then joined the U. S. Department of Agriculture, heading soil fertility investigations at the Sandhill Experiment Station, Columbia, S. C. He later was assigned to work in Texas, and at the Delta Experiment Station in Mississippi. Since 1946 he has headed the Department of Agronomy at Texas A.&.M. He is chairman of the Southern Regional Soil Research Committee University of Nevada has announced the raising of its graduate program to Graduate School status, and the appointment of Dr. Joseph E. Moose, now director of the graduate program, as Dean of the Graduate Echool, effective July 1. Dr. Moose, a graduate of University of Illinois, joined the Nevada staff in 1945 from the staff of University of Oklahoma, where he had been associate professor of chemical engineering. He has headed the Nevada Department of Chemistry since 1948, and been director of the graduate program since 1953. Nevada has also announced appointment of Dean William R. Wood as academic vice-president of the University, effective July 1. Dr. Wood has headed the university's statewide development program for the past year. In his new position he will be in charge of all curriculum and instruction at Reno, at the "Nevada Southern" regional branch at Las Vegas, and at extension branches throughout the state. He is a graduate of State University of Iowa....

12. Items of Interest. Word has been received of the death on April 4 at the age of 84 of Dr. George Hutcheson Denny, President of the University of Alabama from 1912 until 1937, and its Chancellor since that time. Dr. Denny was a graduate of Hampden-Sydeny College and the University of Virginia, served as President of Washington and Lee from 1902 to 1911. He was recalled to the Presidency of Alabama for a year in 1942-43, returning to the office of Chancellor at the end of that period....Three Texas universities (Texas, Rice, and A.&.M. College of Texas) have received a total of \$865,000 in research grants from the Welch foundation, created by the late R. A. Welch of Houston for chemical research in Texas....Dr. Harry Woodburn Chase, President of the University of North Carolina from 1919 to 1930 and of the University of Illinois from 1930-33, died recently at his home in Florida at the age of 72. He retired in 1951 as Chancellor of New York University, which position he had held since 1933... Tennessee legislature has appropriated \$50,000 for a pilot project in Educational Television programming....Pennsylvania State University will offer a series of orientation lectures this summer for coeds who are or plan to become the wives of officers on active military duty. It is sponsored by the Army, Air, and Navy R.O.T.C. units at Penn State ... Final Congressional action on funds for the United Nations Technical Assistance program for the current fiscal year is \$6.5 millions, as compared to 34 million allowed by the House, and \$8 million requested in the budget and approved by the Senate ... National Science Foundation has announced a nationwide survey of scientific research expenditures in more than 1,000 U.S. colleges and universities Annual meeting of the National Association of State Universities will be in New York May 2-3. President H. L. Donovan has aksed that you be reminded that heads of Land-Grant institutions not members of the N.A.S.U. are specially invited to attend and participate in the discussions....

Durnel I Thacken RUSSELL I. THACKREY Executive Secretary